

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
FINANCIAL REPORT  
JUNE 30, 2021**

# AVERILL PARK CENTRAL SCHOOL DISTRICT

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## INDEPENDENT AUDITOR'S REPORT

To the President and Members  
of the Board of Education of the  
Averill Park Central School District

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Averill Park Central School District (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Averill Park Central School District, as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Change in Accounting Principle**

As described in Note 9 to the financial statements, in 2020/2021, the District adopted new accounting guidance, GASB Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplemental Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages A1- A10, budgetary comparison information on pages C1 and C2, schedule of changes in total OPEB liability on page C3, schedules of proportionate share of net pension liability (asset) on page C4 and schedules of district contributions on page C5 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplemental Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Averill Park Central School District's basic financial statements. The supplemental information on pages D1 - D3 is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards on page F3 is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

These supplemental schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 28, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Marvin and Company, P.C.*

Latham, NY

September 28, 2021

## **AVERILL PARK CENTRAL SCHOOL DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDING JUNE 30, 2021**

The following discussion and analysis of the Averill Park Central School District's (District) financial performance provides an overall review of the District's financial activities for the fiscal year ending June 30, 2021. This discussion and analysis are intended to serve as an introduction to the District's basic financial statements; we encourage readers to consider the information presented here, in conjunction with information provided in the financial statements.

### **Financial Highlights**

#### **Ongoing Financial Conditions:**

- The District developed the 2021-22 budget understanding the strong likelihood of ongoing financial cost related to operating instructional programs in COVID-19 environment. These costs include, physical space reconfigurations to accommodate for classroom social distancing, technology & professional development investments for remote learning, increased transportation cost to allow for social distancing on buses, the cost of health & safety supplies and the increased cost of cleaning and disinfecting.
- The District was allocated Federal funding through the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA) and the American Rescue Plan (ARP) to assist with addressing COVID-19 environment operating costs and direct educational program costs. CRRSA funding totaled \$2,548,905 and ARP funding totaled \$2,014,433. The District has developed plans to utilize these Federal programs over the multiple-year period provided for in each program's guidelines. These funds will generally be used to develop an appropriate learning environment compliant with State and Federal COVID-19 operating guidelines, to implement programs facilitating learning loss recovery and to provide social and emotional supports to students adversely impacted by the pandemic.
- The District has specifically designed the CRRSA and ARP spending plans to provide these important programs over several years with careful consideration given to avoiding funding cliffs and the associated program reductions.
- In addition to the continuing pandemic impact on District operations, the Board of Education has also adopted financial measures to address two facilities related events effecting the District's financial condition.
- The District is undertaking an emergency capital project involving repairs, upgrades, and renovations to its existing facilities at the Algonquin Middle School to install a water filtration system to mitigate existing PFOA contaminates exceeding State thresholds identified through newly instituted testing requirements. The District estimates the cost of this project will be about \$150,000. Funding for this project in the amount of \$150,000 has been allocated for in the District's Property Loss reserve as of June 30, 2021.
- The District also incurred significant damage to the Averill Park High School and the Algonquin Middle School due to water intrusion from heavy storms on July 14, 2021, resulting in a County-wide state-of-emergency declaration. The District estimates that the total damage between both buildings will be approximately \$2.275 million, \$1.025 million of which will be offset by insurance proceeds, the remaining \$1.25 million will be paid from District reserves. Funding for this project totaling \$1.25 million has been allocated for in the District's Property Loss reserve as of June 30, 2021.

- The District has established sufficient reserves and unassigned fund balance to accommodate for the cost increase associated with both operating in a COVID-19 environment and the emergency remediation of capital facilities casualty losses without adversely impacting the District's overall financial position in the short-term.

#### **GASB 84 Implementation:**

Government Accounting Standards Board, Statement 84, Fiduciary Activities (GASB 84) is effective for the 2020-21 fiscal year. The objective of GASB 84 is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

The District's accounting records include two funds, the Scholarship Fund and the Extra-Curricular Activities Fund (ECAF), which are impacted by this statement. GASB 84 establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

The District maintains fiduciary control over the Scholarship Fund and the District has administrative responsibility over these funds through the creation of the various scholarships via Board action and through the participation in the scholarship recipient selection process. The District has determined in adopting GASB 84 that the Scholarship Fund will be included as a Special Revenue Fund in the District's entity-wide financial statements and the Extra-Classroom Activity Fund (ECAF) will be included as a component of the General Fund financial statements.

#### **Results of Operations:**

- The District's 2020-21 actual revenues were \$642,435 more than budgeted. Revenue accounts generating a deficit variance were caused directly by a \$238,735 Transportation Aid deduction imposed on all school district for stand-by transportation expenses paid during the pandemic close-down period from May 8, 2020 through the last school day.
- Revenue accounts generating this positive variance included an additional \$317,596 that exceeded budget for various tuition & fees charged to other districts for services provided to their students in our District. New York State reimbursements for Medicaid eligible services provided to students, the education of students temporarily displaced from their district of residence, and services provided to students in State residential facilities located in the District generated a positive revenue variance of \$181,863.
- These positive revenue variances were offset by the deferment of a planned \$869,284 transfer from the Retirement Systems Reserve to the General Fund.
- The 2020-21 expenditure budget was approved for \$60,993,612, carryover encumbrances totaled \$435,464 and the Board of Education approved additional budgetary expenditures of \$523,489 bringing the total adjusted budget to \$61,952,565.
- District expenditures and encumbrances for the 2020-21 fiscal year concluded with a positive variance from budget of \$2,084,337 or about 3.36% of the revised \$61,952,565 budget.
- The positive expenditure variance primarily resulted from reduced budget spending due to program modifications, reductions and postponements associated with the ongoing pandemic throughout the school year. Positive variances were generated across several budget categories,



but particularly in unexpended salaries which accounted for \$1.1 million, or 52.3% of the total \$2.1 million positive variance.

- While the District experienced an overall positive expense budget variance, the variance was lessened by certain pandemic related costs. These cost included adding temporary educational program support staffing, contracting for FF&E storage, technology & internet connectivity purchases and increased bus runs to allow for social distancing requirements. Furthermore, instructional staffing increases were implemented to provide for remote instructional programs district-wide.
- The District has continued its efforts to maintain an appropriate unassigned fund balance level in order to strengthen its financial position for the future, as well as to provide for emergency funding in the event of unanticipated expenditures as was recently suffered from flooding damage. The District's General Fund unassigned fund balance as of June 30, 2021 was \$1,813,213, a decrease of \$363,512 from the June 30, 2020 unassigned fund balance. The June 30, 2021 unassigned fund balance reflects the \$1.4 million transfer to the Property Loss Reserve and a \$41,000 transfer to the Tax Certiorari Reserve. The June 30, 2021 fund balance is 2.95% of the 2021-22 General Fund budget.
- The District issued a 5-year \$834,474 statutory installment bond at 1.25% to finance the purchase of nine school buses and one pickup/plow truck.
- The District's liability for compensated absences using the "Vesting Method" of accounting, decreased by \$20,927 to \$1,935,978 as of June 30, 2021. The Board was previously funding a reserve equal to 100% of the compensated absences liability. As of July 1, 2020, the Board has determined that no more than 50% of this reserve will be funded, as there is a more than remote likelihood that 100% of this liability will ever become due at a single point in time.
- In 2011, the State Legislature and Governor enacted legislation applicable beginning with the 2012-13 school year, establishing a cap on the amount that a school district property tax levy can increase each year. Under this law, the growth in school tax levy will be capped a 2% or the rate of inflation, whichever is less, with some exceptions that allow the tax levy increase to exceed a 2%, but still to be considered within the tax levy cap for voting purposes. A school district tax levy that is within the cap threshold requires only a simple majority vote for approval. However, to raises taxes above the tax levy cap, requires a super majority (60% plus one yes votes) to approve the tax levy increase.
- In May 2021, the \$61,456,887, the Board of Education's 2021-22 proposed budget was approved by a 66% positive margin. The 2021-22 budget represented an increase of \$463,235, or .76% from 2020-21 budget.
- For 2021-22 the tax levy inflation factor for school districts is 1.23% and the District's overall tax levy cap is 1.90%. In August 2021, the Board approved the 2021-22 tax levy of \$32,790,662 which was \$308,807 less than the allowable levy limit increase of \$617,695.
- The District renewed its lease agreement with the Questar III BOCES through June 30, 2030 for use of the George Washington Elementary school, generating about \$200,000 in net revenue annually.

## **Overview of the Financial Statements**

The District's annual report consists of four parts: management's discussion and analysis (this section), the basic financial statements, required supplementary information and the single audit section. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *District-wide financial statements* that provide both *short-term and long-term* information about the District's *overall* financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the District, reporting the District's operations in *more detail* than the District-wide statements.
  - The *governmental funds statements* tell how basic services such as regular and special education were financed in the *short term* as well as what remains for future spending.
  - *Fiduciary funds* statements provide information about the financial relationships in which the District acts solely as a *trustee* or *agent* for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

### **District-wide Statements**

The *District-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the assets and liabilities of the District, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the assets of the District changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. retirement system liabilities and earned but unused vacation leave).

The District-wide financial statements can be found on pages B1 and B2 of this report.

### **Fund Financial Statements**

A *fund* is a group of related account that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related requirements. All of the funds of the District can be divided into two categories: government funds and fiduciary funds.

- *Governmental funds*: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.
- *Fiduciary funds*: The District is the trustee, or *fiduciary*, for assets that belong to others, such as the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the

assets belong. The District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

**District-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, liabilities exceeded assets by \$109.5 million at the close of the most recent fiscal year.

**Net Assets (in thousands of dollars)**

	<i>Fiscal Year</i> <u>2021</u>	<i>Fiscal Year</i> <u>2020</u>
<u>Governmental Activities</u>		
<i>Current and other assets</i>	\$ 14,200	\$ 12,714
<i>Capital assets</i>	50,001	52,350
<i>Net Pension Assets</i>	<u>0</u>	<u>3,400</u>
<i>Total assets</i>	\$ <u>64,201</u>	\$ <u>68,464</u>
<i>Deferred Outflows of Resources</i>		
<i>Loss on Refunding</i>	\$ 150	\$ 260
<i>Pension – NYSLRS</i>	5,163	4,089
<i>Pension – NYSTRS</i>	12,744	11,024
<i>Other Post-Employment Benefits</i>	<u>32,489</u>	<u>19,714</u>
<i>Total Deferred Outflows</i>	50,546	35,087
<i>Total Assets &amp; Deferred Outflows</i>	\$ <u>114,747</u>	\$ <u>103,551</u>
<i>Current Liabilities</i>	\$ 7,460	\$ 6,446
<i>Long-term liabilities</i>	<u>183,293</u>	<u>183,983</u>
<i>Total liabilities</i>	\$ 190,753	\$ 190,429
<i>Deferred Inflows of Resources</i>		
<i>Pensions &amp; OPEB</i>	\$ 33,536	\$ 16,144
<i>Net assets</i>		
<i>Invested in capital assets, net of related debt</i>	\$ 33,686	\$ 33,274
<i>Restricted</i>	7,150	5,988
 <i>Unrestricted</i>	 <u>(150,378)</u>	 <u>(142,284)</u>
<i>Total Net Position (Deficit)</i>	\$ <u>(109,542)</u>	\$ <u>(103,022)</u>

Net Position decreased by \$6,520,143. Total assets and deferred outflows of resources increased by \$11,195,701, total liabilities and deferred outflows of resources increased \$17,715,884.

The increase in Net Position is substantially due to an increase of \$15,458,970 in Deferred Outflows of Resources. An increase of \$12,774,628 in Other Post-Employment Benefits (OPEB) component was the primary element of the overall increase in Deferred Outflows of Resources.

The primary factor impacting the change in Liabilities was an increase of \$17,392,226 in Deferred Inflows of Resources. An increase of \$13,503,696 in Other Post-Employment Benefits (OPEB) component was the primary element of the overall increase in Deferred Inflows of Resources.

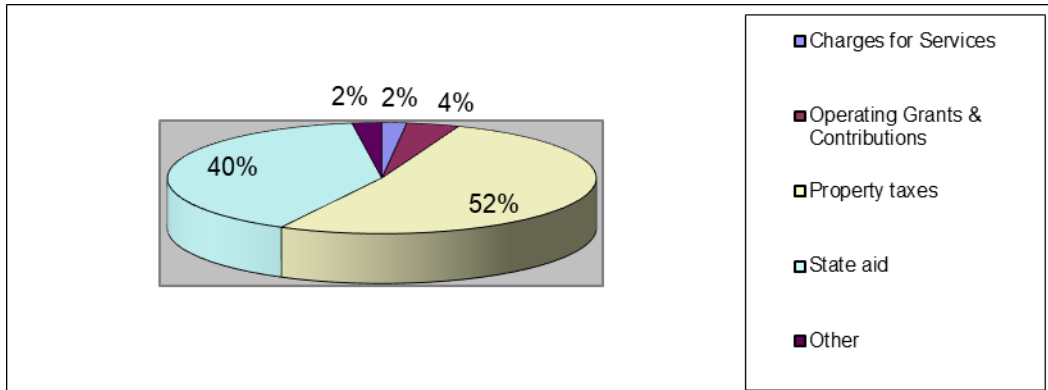
The District has reserved funds from unrestricted funds for the following purposes:

- *Appropriated fund balance* of \$780,000. The District has designated this portion for the subsequent year to reduce the tax levy.
- *Reserve for encumbrances* of \$313,334. Net assets within the General fund are reserved to pay for commitments at June 30 that will be reappropriated during the subsequent fiscal year.
- *Retirement System Reserve* of \$3,080,685. The District has reserved funds to pay for future Employees Retirement System cost.
- *Retirement System Reserve TRS Sub-Fund* of \$467,321. The District has reserved funds to pay for future Teachers' Retirement system cost.
- *Workers' Compensation Reserve* of \$715,039. The District has reserved funds to pay for future self-funded workers' compensation cost.
- *Reserve for Debt* of \$88,000. The District will use these funds to pay down debt.
- *Reserve for Employee Benefit Accrued Liability* of \$1,258,621. The District will use these funds to pay accrued employee benefits due upon an employee's separation from service.
- *Reserve for Property Loss* of \$1,400,000. The District will use these funds to pay property losses incurred from flooding damage at the Averill Park High School and Algonquin Middle School, as well as for PFOA remediation at the Algonquin Middle School.
- *Reserve for Tax Certiorari* of \$41,000. The District will use these funds to pay claims related to an ongoing tax certiorari proceeding.

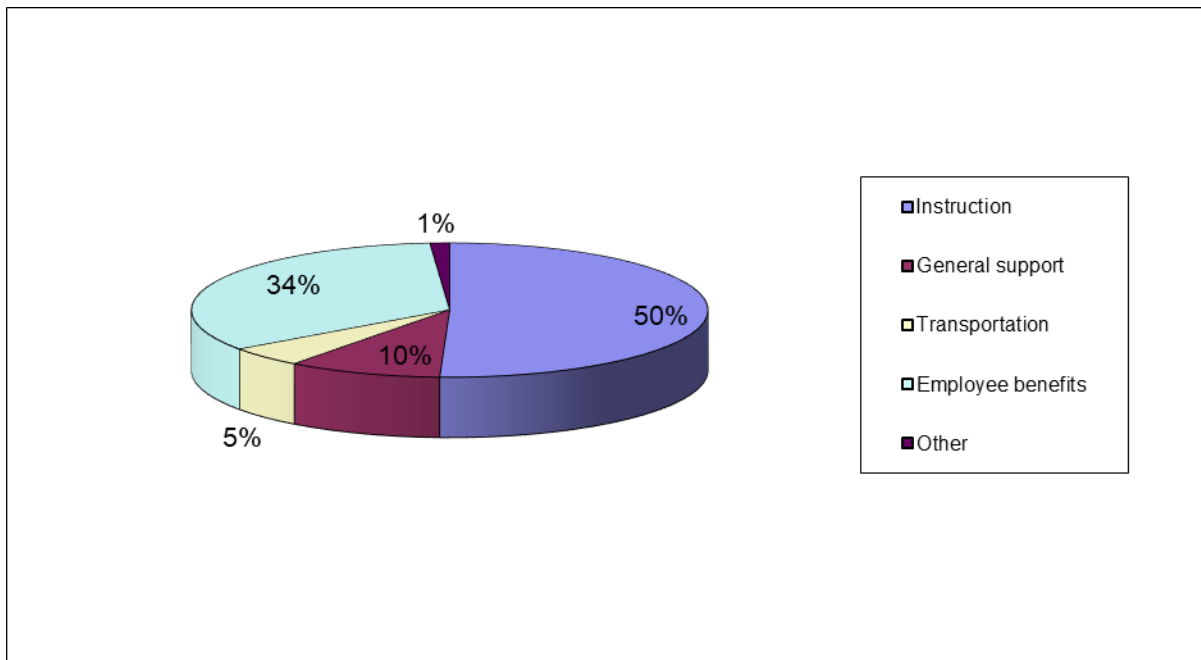
**Statement of Activities (in thousands of dollars)**

	<i>Fiscal Year</i> <u>2021</u>	<i>Fiscal Year</i> <u>2020</u>
<i>Revenues</i>		
<i>Program revenues</i>		
Charges for services	\$ 1,167	\$ 1,240
Operating & Capital Grants	<u>2,485</u>	<u>1,283</u>
Total Program Revenues	<u>3,652</u>	<u>2,523</u>
<i>General revenues</i>		
Property taxes	32,471	31,633
State aid	25,053	25,479
Other	<u>1,393</u>	<u>1,148</u>
Total General Revenues	<u>58,917</u>	<u>58,260</u>
Total Revenues	\$ <u>62,569</u>	\$ <u>60,783</u>
<i>Expenses</i>		
General support	\$ 6,663	\$ 6,441
Instruction	34,999	34,411
Transportation	3,394	3,264
Employee benefits	23,299	25,179
Debt service – interest	481	597
Cost of sales – Food	<u>363</u>	<u>824</u>
Total Expenses	\$ <u>69,199</u>	\$ <u>70,716</u>
Increase (Decrease) in net position	\$ (6,629)	\$ (9,993)
Cumulative effect of change in accounting principle	<u>109</u>	—
Total change in net position	\$ <u>(6,520)</u>	\$ <u>(9,993)</u>

**Sources of Revenues for Fiscal Year 2021**



**Expenses for Fiscal Year 2021**



## Financial Analysis of The District's Funds

As explained earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The General fund is the chief operating fund of the District. At the end of the fiscal year, cash and investments totaled \$10,862,278 comprising 16.92% of total district assets. \$7,165,742 of the cash balance is held to fund reserves established by the District, another \$124,720 of this cash balance is restricted for Extraclassroom activities with the remaining balance available to pay current liabilities.

### **General Fund Budgetary Highlights**

For the year, final revenues were \$642,435 more than revised budgetary estimates, a 1.04% positive variance and expenditures and encumbrances were under revised budgetary estimates by \$2,085,407, a 3.38% positive variance.

The District's unassigned fund balance of \$1,813,213 as of June 30, 2021 was 2.95% of the \$61,456,847 2021-22 budget, a decrease of \$363,512 from the June 30, 2020 unassigned fund balance of \$2,176,725.

## Capital Asset and Debt Administration

### **Capital Assets**

As of June 30, 2021, the District had invested \$50,001,265, net of accumulated depreciation, in a broad range of capital assets, including school buildings. Total depreciation expense for the year was \$4,402,285. Construction in progress includes a \$925,300 Smart Schools Bond Act project in 2017-18 to enhance safety and security which received NYS Education Department approval in 2019-20 and pre-referendum planning activities for a district-wide capital project in 2018-19 that is anticipated to be presented for referendum revote in October 2021.

The following summarizes capital assets, net of accumulated depreciation, at June 30, 2021 and 2020:

	<u>6/30/21</u>	<u>6/30/20</u>
Land	\$ 90	\$ 90
Construction in progress	915	159
Buildings	44,768	47,781
Furniture and equipment	1,370	1,446
Land/site improvements	145	136
Licensed vehicles	<u>2,713</u>	<u>2,738</u>
Total Capital Assets, Net of Depreciation	<u>\$ 50,001</u>	<u>\$ 52,350</u>

### **Long-Term Debt**

At June 30, 2021, the District had \$180,288,440 in general obligation bonds and other long-term debt outstanding, an increase of 116% from the prior year. (More detailed information about the District's long-term liabilities is presented in Note 3B, II to the financial statements.)

The following summarizes long-term debt at June 30, 2021 and 2020:

	<u>6/30/21</u>	<u>6/30/20</u>
Serial Bonds	\$ 12,995	\$ 15,450
Unamortized Premiums	1,193	1,535
Deferred amounts on refunding	(150)	(260)

Installment Purchase Debt	\$	2,278	\$	2,351
Other Post Employment Benefits		163,995		159,255
Compensated Absences		1,935		1,957
Workers' Compensation		<u>494</u>		<u>715</u>
Total Long-Term Debt	\$	<u>182,740</u>	\$	<u>181,033</u>

### **Economic Factors and Next Year's Budgets and Rates**

- In May 2021 the 2021-22 proposed \$61,456,847 budget was approved by the voters. The 2021-22 budget represented an increase of \$463,235 from the 2020-21 budget.
- The voter approved 2021-22 tax levy of \$32,790,662, a \$308,888 increase over 2020-21, a .95% increase over the prior year tax levy.
- The State's adoption of a tax levy cap may impact the District's ability to raise the revenues necessary to maintain educational programs and support services.
- Enrollment is projected to decline which could negatively impact State and Federal aid.
- The District is experiencing an increase in the number of students qualifying for free & reduced price lunch.
- The District has maintained a consistent level of reliance on fund balance as a source of revenue.

### **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report, please contact:

Michael J. Ouimet, CPA  
Assistant Superintendent for Business  
Averill Park Central School District  
146 Gettle Road, Station 1  
Averill Park, New York 12018



**AVERILL PARK CENTRAL SCHOOL DISTRICT  
STATEMENT OF NET POSITION  
JUNE 30, 2021**

**ASSETS**

Cash - Unrestricted	\$	3,571,816
Cash - Restricted		7,290,462
State and Federal Aid Receivable		1,415,118
Due From Other Governments		1,480,558
Other Receivables, net		431,202
Inventories		10,391
Capital Assets, net		50,001,266
Net Pension Asset, Proportionate Share		-
Total Assets		64,200,813
Deferred Outflows of Resources		
Loss on Refunding		150,415
Pension - ERS		5,162,871
Pension - TRS		12,743,775
OPEB		32,488,724
Total Deferred Outflows of Resources		50,545,785
<b>Total Assets and Deferred Outflow of Resources</b>	<b>\$</b>	<b>114,746,598</b>

**LIABILITIES**

Accounts Payable	\$	989,885
Due to Other Governments		238,939
Accrued Interest Payable		59,623
Refundable Advances		30,156
Due to Teachers' Retirement System		2,265,184
Due to Employees' Retirement System		434,672
Other Liabilities		124,720
Long-Term Liabilities - Due and Payable Within One Year		
Bonds		3,317,233
Long-Term Liabilities - Due and Payable After One Year		
Bonds		11,955,492
Compensated Absences		1,935,978
Workers Compensation		493,619
Other postemployment benefits payable		163,994,969
Premium on Bonds		1,192,666
Net Pension Liability, Proportionate Share - TRS		3,697,214
Net Pension Liability, Proportionate Share - ERS		22,696
Total Liabilities		190,753,046
Deferred Inflows of Resources		
Pension - ERS		6,617,367
Pension - TRS		2,142,068
OPEB		24,776,411
Total Deferred Inflows of Resources		33,535,846

**NET POSITION**

Net Investment in Capital Assets		33,686,290
Restricted		7,149,963
Unrestricted		(150,378,547)
Total Net Position		(109,542,294)
<b>Total Liabilities, Deferred Inflows and Net Position</b>	<b>\$</b>	<b>114,746,598</b>

See accompanying notes to financial statements.

B1.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2021**

	Program Revenues				<b>Net (Expense) Revenue and Changes in Net Position</b>
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants</u>	<u>Capital Grants</u>	
<b>Functions/Programs</b>					
General Support	\$ 6,663,364	\$ -	\$ -	\$ -	\$ (6,663,364)
Instruction	34,998,645	1,127,001	944,277	-	(32,927,367)
Pupil Transportation	3,393,976	-	-	-	(3,393,976)
Employee Benefits	23,298,948	-	-	-	(23,298,948)
Interest Expense	481,244	-	-	-	(481,244)
Capital Outlay	-	-	-	775,075	775,075
School Lunch Program	<u>362,708</u>	<u>40,272</u>	<u>765,782</u>	<u>-</u>	<u>443,346</u>
 Total Functions and Programs	 \$ <u>69,198,885</u>	 \$ <u>1,167,273</u>	 \$ <u>1,710,059</u>	 \$ <u>775,075</u>	 <u>(65,546,478)</u>
 <b>General Revenues</b>					
Real Property Taxes					32,470,656
Other Tax Items					38,649
Use of Money and Property					313,058
Sale of Property and Compensation for Loss					4,214
State Sources					25,053,739
Federal Sources					334,000
Miscellaneous					<u>703,409</u>
 Total General Revenues and Special Items					 <u>58,917,725</u>
 Change in Net Position					 <u>(6,628,753)</u>
 Total Net Position - Beginning of Year, As Previously Reported					 (103,022,151)
 Total Cumulative Effect of Change in Accounting Principle (Note 9)					 <u>108,610</u>
 Total Net Position - Beginning of Year, As Restated					 <u>(102,913,541)</u>
 Total Net Position - End of Year					 \$ <u><u>(109,542,294)</u></u>

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
BALANCE SHEET - GOVERNMENTAL FUNDS  
JUNE 30, 2021**

	General Fund	Special Aid Fund	School Lunch Fund	Capital Fund	Debt Service Fund	Special Revenue Fund	Total Governmental Funds
<b>ASSETS</b>							
Unrestricted Cash	\$ 3,227,752	\$ 122	\$ 343,688	\$ 254	\$ -	\$ -	\$ 3,571,816
Restricted Cash	7,087,386	-	-	-	103,779	99,297	7,290,462
State and Federal Receivable	922,302	306,450	186,366	-	-	-	1,415,118
Due From Other Governments	705,483	-	-	775,075	-	-	1,480,558
Due From Other Funds	1,535,250	304	29	-	-	-	1,535,583
Other Receivables, net	431,202	-	-	-	-	-	431,202
Inventories	-	-	10,391	-	-	-	10,391
<b>Total Assets</b>	<b>\$ 13,909,375</b>	<b>\$ 306,876</b>	<b>\$ 540,474</b>	<b>\$ 775,329</b>	<b>\$ 103,779</b>	<b>\$ 99,297</b>	<b>\$ 15,735,130</b>
<b>LIABILITIES</b>							
Accounts and Retainages Payable	\$ 976,851	\$ 12	\$ 1,761	\$ 11,261	\$ -	\$ -	\$ 989,885
Accrued Liabilities	-	-	-	-	-	-	-
Deferred Revenue	-	-	-	-	-	-	-
Bond Anticipation Notes	-	-	-	-	-	-	-
Due to Other Funds	-	306,864	309,095	903,845	15,779	-	1,535,583
Due to Other Governments	238,735	-	204	-	-	-	238,939
Due to Teachers' Retirement System	2,265,184	-	-	-	-	-	2,265,184
Due to Employees' Retirement System	434,672	-	-	-	-	-	434,672
Other Liabilities	124,720	-	-	-	-	-	124,720
Refundable Advances	-	-	30,156	-	-	-	30,156
<b>Total Liabilities</b>	<b>4,040,162</b>	<b>306,876</b>	<b>341,216</b>	<b>915,106</b>	<b>15,779</b>	<b>-</b>	<b>5,619,139</b>
<b>FUND BALANCES</b>							
Non-spendable	-	-	10,391	-	-	-	10,391
Restricted	6,962,666	-	-	-	88,000	99,297	7,149,963
Committed	-	-	-	-	-	-	-
Assigned	1,093,334	-	188,867	-	-	-	1,282,201
Unassigned	1,813,213	-	-	(139,777)	-	-	1,673,436
<b>Total Fund Equity</b>	<b>9,869,213</b>	<b>-</b>	<b>199,258</b>	<b>(139,777)</b>	<b>88,000</b>	<b>99,297</b>	<b>10,115,991</b>
<b>Total Liabilities and Fund Equity</b>	<b>\$ 13,909,375</b>	<b>\$ 306,876</b>	<b>\$ 540,474</b>	<b>\$ 775,329</b>	<b>\$ 103,779</b>	<b>\$ 99,297</b>	<b>\$ 15,735,130</b>

Amounts reported for governmental activities in the statement of net position are different because:

Total governmental fund balances per above	\$ 10,115,991
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	50,001,266
Long-term liabilities, including bonds payable, installment purchase debt, judgments and claims, and other postemployment benefits are not due and payable in the current period and, therefore, are not reported in the funds	(179,267,694)
Compensated Absences	(1,935,978)
Accrued Interest	(59,623)
Net Pension Liability	(3,719,910)
Net Pension Asset	-
Net Deferred (inflows)/outflows related to net pension asset/liability adjustments	9,147,211
Net Deferred inflows related to OPEB adjustments	(24,776,411)
Net Deferred outflows related to OPEB adjustments	32,488,724
Workers' Compensation Benefit Claims	(493,619)
Deferred bond cost is recorded as an expense in the fund financial statements, but is amortized over the life of the bond under full accrual accounting	150,415
Bond premium is recorded as revenue in the fund financial statements, but is amortized over the life of the bond under full accrual accounting	(1,192,666)
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b>\$ (109,542,294)</b>

**AVERILL PARK CENTRAL SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND EQUITY**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	<u>General</u>	<u>Special Aid Fund</u>	<u>School Lunch Fund</u>	<u>Capital Fund</u>	<u>Debt Service Fund</u>	<u>Special Revenue Fund</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>							
Real Property Taxes and Tax Items	\$ 32,509,305	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 32,509,305
Charges for services	1,127,001	-	-	-	-	-	1,127,001
Use of money and property	312,992	-	-	-	66	-	313,058
Sale of property and compensation for loss	4,214	-	-	-	-	-	4,214
Miscellaneous	670,149	-	1,532	-	-	31,728	703,409
State sources	25,206,419	159,710	25,353	775,075	-	-	26,166,557
Federal sources	334,000	944,277	740,429	-	-	-	2,018,706
Sales	-	-	40,272	-	-	-	40,272
<b>Total Revenues</b>	<u>60,164,080</u>	<u>1,103,987</u>	<u>807,586</u>	<u>775,075</u>	<u>66</u>	<u>31,728</u>	<u>62,882,522</u>
<b>Expenditures</b>							
General support	5,747,734	-	354,903	-	-	-	6,102,637
Instruction	30,850,355	1,102,525	-	-	-	41,041	31,993,921
Pupil transportation	3,018,168	41,304	-	-	-	-	3,059,472
Employee benefits	15,802,107	-	63,089	-	-	-	15,865,196
Debt service							
Principal	3,223,946	-	-	-	-	-	3,223,946
Interest	722,742	-	-	-	-	-	722,742
Cost of sales	-	-	299,619	-	-	-	299,619
Bond Issuance Cost	-	-	-	-	-	-	-
Capital outlay	-	-	-	1,550,870	-	-	1,550,870
<b>Total Expenditures</b>	<u>59,365,052</u>	<u>1,143,829</u>	<u>717,611</u>	<u>1,550,870</u>	<u>-</u>	<u>41,041</u>	<u>62,818,403</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>799,028</u>	<u>(39,842)</u>	<u>89,975</u>	<u>(775,795)</u>	<u>66</u>	<u>(9,313)</u>	<u>64,119</u>
<b>Other Financing Sources And (Uses)</b>							
Bond Refunding Proceeds	-	-	-	-	-	-	-
Other Financing Sources	-	-	-	-	-	-	-
Bond Proceeds	-	-	-	695,750	-	-	695,750
Payments to Escrow Agent - Refunding	-	-	-	-	-	-	-
Interfund Transfers In	34,970	39,842	50,000	132,362	-	-	257,174
Interfund Transfers (Out)	(189,842)	-	-	-	(67,332)	-	(257,174)
<b>Total Other Sources (Uses)</b>	<u>(154,872)</u>	<u>39,842</u>	<u>50,000</u>	<u>828,112</u>	<u>(67,332)</u>	<u>-</u>	<u>695,750</u>
<b>Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other (Uses)</b>	<u>644,156</u>	<u>-</u>	<u>139,975</u>	<u>52,317</u>	<u>(67,266)</u>	<u>(9,313)</u>	<u>759,869</u>
Fund Equity - Beginning of Year, as Originally Reported	9,225,057	-	59,283	(192,094)	155,266	-	9,247,512
Cumulative Change in Accounting Principle (Note 9)	-	-	-	-	-	108,610	108,610
<b>Fund Equity - Beginning of Year, as Restated</b>	<u>9,225,057</u>	<u>-</u>	<u>59,283</u>	<u>(192,094)</u>	<u>155,266</u>	<u>108,610</u>	<u>9,356,122</u>
<b>Fund Equity - End of Year</b>	<u>\$ 9,869,213</u>	<u>\$ -</u>	<u>\$ 199,258</u>	<u>\$ (139,777)</u>	<u>\$ 88,000</u>	<u>\$ 99,297</u>	<u>\$ 10,115,991</u>

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND EQUITY - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2021**

Net changes in fund equity - total governmental funds	\$ 759,869
Capital outlays are expenditures in governmental funds, but are capitalized in the statement of net position	2,053,238
The net book value, cost less accumulated depreciation, of capital assets disposed of are removed from the statement of net position. Any gain or loss resulting is recorded in the statement of activities	(38)
Depreciation is not recorded as an expenditure in the governmental funds, but is recorded in the statement of activities	(4,402,285)
Proceeds from long-term debt are recorded as revenue in the governmental funds, but are recorded as liabilities in the statement of net position	(695,750)
Repayments of long-term debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the statement of net position	3,223,946
Amortization of bond premium is an adjustment to interest expense in the statement of activities	342,621
Excess cost aid and BOCES aid expected to be received after the availability period are reported as deferred inflows in the governmental funds. However, in the statement of activities these amounts are recognized as revenue when awarded	(312,390)
Amortization of deferred expenses on advanced bond refunding is an adjustment to interest expense in the statement of activities	(109,826)
Accrued post employment benefits, employee and teachers' retirement system do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds	(7,739,188)
Accrued workers compensation expense does not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds	221,420
Compensated absences do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds	20,927
Accrued interest expense does not require the expenditure of current resources and is, therefore, not reported as expenditures in the governmental funds	<u>8,703</u>
Change in net position - Governmental activities	<u>\$ (6,628,753)</u>

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
STATEMENT OF NET POSITION - FIDUCIARY FUNDS  
JUNE 30, 2021**

	<b>Custodial</b>	<b>Private Purpose Trusts</b>
<b>ASSETS</b>		
Cash - unrestricted	\$ -	\$ -
Cash - restricted	-	-
Accounts receivable	-	-
Due from other funds	-	-
Investments - restricted	-	-
Accounts receivable	-	-
Total Assets	\$ -	\$ -
<b>LIABILITIES</b>		
Due to other funds	\$ -	\$ -
Other liabilities	-	-
Extraclassroom activity balances	-	-
Other liabilities	-	-
Total Liabilities	\$ -	\$ -
<b>NET POSITION</b>		
Reserved for scholarships		\$ -

**STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2021**

	<b>Private Purpose Trusts</b>
<b>ADDITIONS</b>	
Gifts and contributions	\$ -
Investment earnings	-
Total Additions	-
<b>DEDUCTIONS</b>	
Scholarships and awards	-
Contractual and other	-
Change in Net Position	-
Net Position - Beginning of year, as Originally Reported	108,610
Cumulative Change in Accounting Principle (Note 9)	(108,610)
Net Position - Beginning of year, as Restated	-
Net Position - End of year	\$ -

See accompanying notes to financial statements.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the Averill Park Central School District ("the District") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB) which is the standards-setting body for establishing governmental accounting and financial reporting principles.

**A. Reporting Entity**

The District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of seven members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District and its component unit. The District is not a component unit of another reporting entity.

The decision to include a potential component unit in the District's reporting entity is based on several criteria, including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of an entity included in the District's reporting entity:

The Extraclassroom Activity Funds

The extraclassroom activity funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The extraclassroom activity funds are independent of the District with respect to its financial transactions, and the designation of student management. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the District's business office, located at 146 Gettle Rd, Averill Park, NY.

**B. Joint Venture**

The District is a component district of the Rensselaer, Columbia, and Greene Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that share planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

BOCES are organized under Section 1950 of the Education Law. A BOCES Board is considered a corporate body. All BOCES property is held by the BOCES Board as a corporation (Section 1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under Section 119-n(a) of the General Municipal Law. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of Section 1950 of the Education Law.

A BOCES' budget is comprised of separate budgets for administrative, programs, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

There is no authority or process by which a school district can terminate its status as a BOCES component.

During the year ended June 30, 2021, the Averill Park Central School District was billed \$4,357,656 for BOCES administrative and program costs. The District's share of BOCES Aid amounted to \$1,567,738. Financial statements for the BOCES are available from the BOCES administrative offices.

**C. Basis of Presentation**

**I. District-wide statements**

The Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column, if any, reflects capital-specific grants.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to the particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.



**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

**II. Fund financial statements**

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following major governmental funds:

**a. Governmental Funds**

General Fund

This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

Special Aid Fund

These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

School Lunch Fund

Used to account for transactions of the District's lunch and breakfast programs whose funds are restricted as to use.

Capital Fund

The Capital Fund is used to account for and report financial resources to be used for the acquisition, construction or renovation of major capital facilities, or equipment.

Debt Service Fund

This fund accounts for the accumulation of resources and the payment of principal and interest on long-term general obligations debt of governmental activities. When a capital asset is sold and all or a portion of the bonds used to finance the capital asset are outstanding, this fund must be used to account for the proceeds from the sale of capital assets up to the balance of related bonds outstanding.

Special Revenue Fund

Used to account for revenues legally restricted to expenditures for specific purposes such as scholarships. The fund balance any residual equity in the miscellaneous special revenue fund is reported as restricted fund balance and disclosed as such in the restricted fund balance footnote.

**b. Fiduciary Funds**

During the fiscal year ended June 30, 2021, the District adopted provisions of GASB Statement No. 84, *Fiduciary Activities*. The primary objective of this Statement is to improve the guidance regarding the indemnification of fiduciary activities for accounting and financial reporting purposes. See Note 9 of the financial statements for the impact of the

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

implementation the financial statements. Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included the District wide financial statements because their resources do not belong to the District and are not available to be used.

There are two classes of fiduciary funds:

- a. Private purpose trust funds: These funds are used to account for trust arrangements under which principal and income benefits individuals, private organizations or other governments. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.
- b. Custodial funds: These funds are strictly custodial in nature and do not involve the measurement of results of operations.

There are no activities that meet the criteria to be reported as fiduciary funds.

***D. Basis of Accounting/Measurement Focus***

***General Information***

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year, except for real property taxes, which are considered to be available if they are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, other postemployment benefits payable, pensions and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other sources.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

**E. Refundable Advances**

Refundable advances arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the District has legal claim to the resources, the liability for refundable advances is removed and revenue is recognized.

**F. Property Taxes**

**I. Calendar**

Real property taxes are levied annually by the Board of Education no later than September 1, and became a lien on August 21. Taxes were collected during the period September 1 through October 31.

**II. Enforcement**

Uncollected real property taxes are subsequently enforced by the County of Rensselaer, in which the District is located. An amount representing uncollected real property taxes transmitted to the county for enforcement is paid by the county to the District no later than the following April 1.

**G. Budgetary Procedures and Budgetary Accounting**

**I. Budget Policies**

The budget policies are as follows:

- a. The District administration prepares a proposed budget for approval by the Board of Education for the General Fund.
- b. The proposed appropriation budget for the General Fund is approved by the voters within the District.
- c. Appropriations are adopted at the line item level.
- d. Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations lapse at the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need which exists which was not determined at the time the budget was adopted. The following supplemental appropriations occurred during the year:

From Additional Revenues:	
Expenses associated with educational programs	\$ 212,287
From Reserved Fund Balance:	
Expenses associated with employee benefits	<u>311,202</u>
Total Supplemental Appropriations	<u>\$ 523,489</u>

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- e. Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.
- f. Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

**II. Encumbrances**

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as restrictions or assignments of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

**III. Budget Basis of Accounting**

The District is not required to formally adopt annual budgets for its special revenue funds. Accordingly, although the school lunch fund does have a management approved budget and each special aid fund project follows an approved project budget, no statement of budget and actual revenues and expenditures is presented for the special revenue funds.

**H. Cash and Investments**

The District investment policies are governed by State statutes. District monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and School Districts. Investments are stated at fair value. Certificates of deposit are classified as investments in these financial statements if their maturity date is 90 days past year-end. There were no investments at June 30, 2021.

**I. Accounts Receivable**

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

**AVERILL PARK CENTRAL SCHOOL DISTRICT**  
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***J. Inventories***

Inventories of food and supplies in the school lunch fund are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase.

A portion of the fund equity in the amount of these non-liquid assets (inventories and prepaid items) has been identified as not available for other subsequent expenditures.

***K. Interfund Transfers***

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the district-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note 2.A.II. for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

***L. Equity Classifications***

District-wide statements:

In the District-wide statements there are three classes of net position:

Net investment in capital assets - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvements of those assets.

Restricted - reports net position when constraints placed on the assets or deferred outflows are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted - reports the balance of net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

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Fund Statements:

In the fund basis statements there are five classifications of fund equity:

**Non-spendable** - Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Non-spendable fund equity includes the inventory recorded in the School Lunch Fund of \$10,391.

**Restricted** - Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of all other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General fund are classified as restricted fund equity. The District has established the following restricted fund balances:

Debt Service

Used to account for the advanced refunding of debt and unspent proceeds of debt restricted for debt service.

Employee Benefit Accrued Liability

According to General Municipal Law §6-p, these reserve funds must be used for the payment of accrued employee benefits due to an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

Retirement Contribution

According to General Municipal Law §6-r, these reserve funds must be used for financing retirement contributions to the New York State and Local Employees' Retirement System. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. Effective April 1, 2019, a Board may adopt a resolution establishing a sub-fund for contributions to the New York State Teachers' Retirement System. During a fiscal year, the Board may authorize payment into the sub-fund of up to 2% of the total covered salaries paid during the preceding fiscal year, with the total amount funded not to exceed 10% of the total covered salaries during the preceding fiscal year. The sub-fund is separately administered, but must comply with the existing General Municipal Law §6-r.

Property Loss Reserve

According to Education Law §1709[8-c]) these reserve funds are used to establish and maintain a program of reserves to cover property loss claims incurred. This type of reserve fund may be utilized only by school districts, except city school districts with a population greater than 125,000. Annual contribution(s) limited to 3 percent of the annual budget or \$15,000, whichever is greater. Funds cannot be used for another purpose without voter approval except the Board of Education may use monies not required to settle pending claims, to purchase insurance policies to cover losses previously self-insured. Balances may not be reduced below amounts required to settle all pending claims

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Tax Certiorari Reserve

According to Education Law §3651[1-a] Chapter 588 of the Laws of 1988 amended Section 3651 of the Education Law to permit the establishment of a reserve fund for tax certiorari and to expend from the fund without voter approval of the qualified voters of the school district. The new chapter further stipulates that the total of the monies held in the reserve fund shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings in accordance with Article 7 of the Real Property Tax Law. Any monies deposited to such a reserve fund which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the general fund on or before the first day of the fourth fiscal year after deposit of these monies into the reserve unless claim(s) are still open and not finally determined or otherwise terminated or disposed for this purpose.

Workers' Compensation

According to General Municipal Law §6-j, these reserve funds must be used to pay compensation and benefits, medical, hospital, or other expenses authorized by Article 2 of the Workers' Compensation Law and to pay the expenses of administering a self-insurance workers' compensation program. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year the Board may elect to transfer all or part of the excess amount to certain other reserve funds, or may apply all or part of the excess to the budget appropriation of the next succeeding fiscal year.

Special Revenue Fund

Restricted for scholarships for students that meet donor specified criteria.

Restricted fund equity includes the following:

General Fund:	
Employee Benefit Accrued Liability	\$ 1,258,621
Retirement Contribution - NYSERS	3,080,685
Retirement Contribution - NYSTRS	467,321
Workers' Compensation	715,039
Property Loss Reserve	1,400,000
Tax Certiorari Reserve	41,000
Debt Service Fund	88,000
Special Revenue Fund	99,297
Total restricted funds	<u>\$ 7,149,963</u>

**Committed** - includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The District has no committed fund balances as of June 30, 2021.

**Assigned** - Includes amounts that are constrained by the school district's intent to be used for specific purposes, but are neither restricted nor committed. The purpose of the constraint must be narrower than the purpose of the General Fund, and in funds other than the General Fund, assigned fund equity represents the residual amount of fund equity. Assigned fund equity also includes an amount appropriated to partially fund the subsequent year's budget, as well as encumbrances not classified as restricted as the end of the fiscal year. Fund balance of the school lunch fund of \$188,867 is considered assigned. All encumbrances of the General Fund are classified as Assigned Fund Equity in the General Fund. Encumbrances reported in the General Fund amounted to \$313,334. Appropriated fund equity in the General Fund amounted to \$780,000.

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Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations.

Purpose of Encumbrances

General Fund	
General Support	\$ 166,536
Instruction	136,864
Other	<u>9,934</u>
Total	<u>\$ 313,334</u>

Fund statements:

**Unassigned** - Includes all other General Fund net amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District. In funds other than the General Fund, the unassigned classification is used to report a deficit fund equity resulting from overspending for specific purposes for which amounts had been restricted or assigned.

NYS Real Property Tax Law Section 1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4% of the District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund equity of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation. The District did not exceed the 4% limit at June 30, 2021.

Net Position/Fund Balance

**Net Position Flow Assumption:** Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the district-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

**Fund Balance Flow Assumption:** Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

Order of Use of Fund Equity:

The District's policy is to apply expenditures against nonspendable fund equity, restricted fund equity, committed fund equity, assigned fund equity and unassigned fund equity at the end of the



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fiscal year. For all funds, nonspendable fund equity is determined first and then restricted fund equity for specific purposes are determined. Any remaining fund equity amounts for funds other than the General Fund are classified as restricted fund equity. In the General Fund, committed fund equity is determined next then assigned. The remaining amounts are reported as unassigned. Assignments of fund equity cannot cause a negative unassigned fund equity.

***M. Postemployment Benefits***

In addition to providing the retirement benefits described in Note 2.B.I, the District provides postemployment health insurance coverage to its retired employees and their survivors in accordance with the provisions of the employment contract negotiated between the District and its employee groups as governed by Board of Education Policy. Substantially all of these employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-employment benefits is shared between the District and the retired employee. See Note 4.

***N. Deferred Outflows and Inflows of Resources***

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has four items that qualify for reporting in this category. First is the deferred charge on refunding reported in the Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item is related to pensions reported in the Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The third item is the District contributions to the pension systems (TRS and ERS Systems) and OPEB subsequent to the measurement date. The fourth item relates to the OPEB reporting in the district wide Statement of Net Position. This represents the effect of the net change in the actual and expected experience and changes in assumptions.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The first item is related to pensions reported in the district-wide Statement of Net Position. This represents the effect of the net change in the District's proportionate share of the collective net pension liability (TRS and ERS System) and difference during the measurement periods between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense. The second item is related to the OPEB report in the district-wide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs.

***O. Capital Assets***

Capital assets are reported at historical cost or estimated historical cost. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Donated assets are reported at estimated fair market value at the time received.

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Land and construction in process are not depreciated. Capitalization thresholds (the dollar amount above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life In Years</u>
Land	\$ 1,000	N/A	N/A
Construction in Process	10,000	N/A	N/A
Buildings	10,000	SL	30-60
Site improvements	10,000	SL	10-50
Buildings and improvements	10,000	SL	20-60
Furniture and equipment	1,000	SL	5-10

**P. Short-Term Debt**

The District may issue Revenue Anticipation Notes (RAN) and Tax Anticipation Notes (TAN), in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

The District may issue deficiency notes up to an amount not to exceed 5% of the amount of that same year's annual budget in any fund or funds arising from revenues being less than the amount estimated in the budget for that fiscal year. The deficiency notes may mature no later than the close of the fiscal year following the fiscal year in which they were issued. However, they may mature no later than the close of the second fiscal year after the fiscal year in which they were issued, if the notes were authorized and issued after the adoption of the budget for the fiscal year following the year in which they were issued.

**Q. Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities and long-term obligations are reported in the district-wide financial statements. In the government funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, other postemployment benefits payable, and compensated absences that will be paid from governmental funds, are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

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Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

**R. Explanation of Certain Differences Between Governmental Fund Statements and District-wide Statements**

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the District-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

- a. Total Fund equity of governmental fund vs. net position of governmental activities:

Total fund equity of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund Balance Sheets, as applied to the reporting of capital assets and long-term liabilities including pensions.

- b. Statement of Revenues, Expenditures and Changes in Fund Equity vs. Statement of Activities:

Differences between the governmental funds Statement of Revenues, Expenditures and Changes in Fund Equity and the Statement of Activities fall into one of five broad categories. The differences represent:

***Long-Term Revenue and Expense Differences***

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

***Capital Related Differences***

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and an asset on the Statement of Net Position and depreciation expense on those items as recorded in the Statement of Activities.

***Long-Term Debt Transaction Differences***

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

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***Pension Differences***

Pension differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and difference between the District's contributions and its proportionate share of the total contributions to the pension systems.

***OPEB Differences***

OPEB differences occur as a result of changes in the District's total OPEB liability and differences between the District's contributions and OPEB expense.

**S. *Use of Estimates***

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenue and expenditures during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of compensated absences, other postemployment benefits, actuarial calculation of net pensions asset/liability, deferred inflows/outflows, potential contingent liabilities, and the lives of long-term assets.

**T. *Vested Benefits***

District employees are granted vacation in varying amounts, based principally on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Sick leave use is based on a last-in, first-out (LIFO) basis. Upon retirement, employees may receive a payment based on unused accumulated sick leave, based on contractual provisions.

Consistent with GASB Statement 16, *Accounting for Compensated Absences*, an accrual for accumulated sick leave is included in the compensated absences liability at year-end. The compensated absences liability is calculated based on the applicable contract rates in effect at year-end.

In the fund statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-as-you go basis.

**U. *New Accounting Standards***

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2021, the District implemented the following new standard issued by GASB:

GASB issued Statement 84, *Fiduciary Activities*, effective for the year ending June 30, 2021. See Note 9 for impact of this standard.

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GASB has issued Statement 90, *Accounting and Financial Reporting for Majority Equity Interest*, effective for the year ending June 30, 2021. This statement had no impact on the District.

**V. Future Changes in Accounting Standards**

GASB has issued Statement 87, *Leases*, effective for the year ending June 30, 2022.

GASB has issued Statement 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, effective for the year ending June 30, 2022.

GASB has issued Statement 91 *Conduit Debt Obligations*, effective for the year ending June 30, 2023.

GASB has issued Statement 92, *Omnibus 2020*, effective for the year ending June 30, 2022.

GASB has issued Statement 93, *Replacement of Interbank Offered Rates*, effective dates vary based on specific paragraphs of the statement from the year ending June 30, 2021, 2022 and 2023.

GASB has issued Statement 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, effective for the year ending June 30, 2023.

GASB issued Statement 96, *Subscription-Based Information Technology Arrangements*, effective for the year ending June 30, 2023.

GASB issued Statement 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, effective for the year ending June 30, 2022.

The District will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable.

**2. DETAIL NOTES ON ALL FUNDS**

**A. Assets**

**I. Cash**

Deposits

Deposits are valued at cost or cost plus interest and are categorized as either (1) insured, or for which the securities are held by the District's agent in the District's name, (2) collateralized, and for which the securities are held by the pledging financial institution's trust department or agent in the District's name, or (3) uncollateralized. At June 30, 2021, all deposits were fully insured and collateralized by the District's agent in the District's name.

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Investment and Deposit Policy

The District follows an investment and deposit policy, overall the objective of which is to adequately safeguard the principal amounts of funds invested or deposited; conformance with Federal, state and other legal requirements; and provide sufficient liquidity of invested funds in order to meet obligations as they become due. Oversight of investment activity is the responsibility of the Business Administrator of the District.

Interest Rate Risk

Interest rate risk is the risk that the fair value of investment will be affected by changing interest rates. The District's investment policy does not limit investment maturities as a means of managing its exposure to fair value arising from increasing interest rates.

Credit Risk

The District's policy is to minimize the risk of loss due to failure of an issuer or other counterparty to an investment to fulfill its obligations. The District's investment and deposit policy authorizes the reporting entity to purchase the following types of investments:

- Certificates of deposit
- Obligations of the United States Treasury and United States agencies
- Obligations of New York State and its localities

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a failure of a depository financial institution, the reporting entity may not recover its deposits. In accordance with the District's investment and deposit policy, all deposits of the District including interest bearing demand accounts and certificates of deposit, in excess of the amount insured under the provisions of the Federal Deposit Insurance Act (FDIC) shall be secured by a pledge of securities with an aggregate value equal to 100% of the aggregate amount of deposits.

The District restricts the securities to the following eligible items:

- Obligations issued, fully insured or guaranteed as to the payment of principal and interest by the United States Treasury and the United States agencies.
- Obligations issued or fully insured or guaranteed by New York State and its localities.
- Obligations issued by other than New York State rated in one of the three highest rating categories by at least one nationally recognized statistical rating organization.

Restricted Cash

General Fund

Restricted cash of \$7,087,386 at June 30, 2021 consist of amounts restrict for the following purposes; Extraclassroom Activities \$124,720, Workers' Compensation Reserve \$715,039, Retirement Contribution Reserve-NYSERS \$3,080,685, Retirement Contribution Reserve-NYSTRS \$467,321, Employee Benefit Accrued Liability Reserve \$1,258,621, Property Loss Reserve \$1,400,000 and Tax Certiorari Reserve \$41,000.

Debt Service

Restricted cash of \$103,779 at June 30, 2021 are restricted for the repayment of debt.

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Miscellaneous Special Revenue Fund

Restricted cash of \$99,297 at June 30, 2021 are restricted for payment of scholarships.

**II. Interfund Receivables and Payables**

Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. The balances result from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

Interfund receivable and payable balances at June 30, 2021 are as follows:

	<u>Interfund Receivable</u>	<u>Interfund Payable</u>	<u>Interfund Revenues</u>	<u>Interfund Expenditures</u>
General Fund	\$ 1,535,250	\$ -	\$ 34,670	\$ 189,842
Special Aid Fund	-	306,560	39,842	-
School Lunch	-	309,066	50,000	-
Debt Service Fund	-	15,779	-	67,332
Capital Funds	-	903,845	132,362	-
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total	<u>\$ 1,535,250</u>	<u>\$ 1,535,250</u>	<u>\$ 257,174</u>	<u>\$ 257,174</u>

**III. Capital Assets**

	<u>Balance July 1, 2020</u>	<u>Additions</u>	<u>Impairments/ Deletions</u>	<u>Balance June 30, 2021</u>
Governmental Activities				
Capital assets that are not depreciated:				
Land	\$ 90,062	\$ -	\$ -	\$ 90,062
Construction in process	<u>159,322</u>	<u>755,784</u>	<u>-</u>	<u>915,106</u>
Total nondepreciable historical Cost	<u>249,384</u>	<u>755,784</u>	<u>-</u>	<u>1,005,168</u>
Capital assets that are depreciated:				
Buildings and improvements	98,357,705	385,845	-	98,743,550
Furniture and equipment	<u>10,490,346</u>	<u>911,610</u>	<u>532,186</u>	<u>10,869,770</u>
Total depreciable historical cost	<u>108,848,051</u>	<u>1,297,455</u>	<u>532,186</u>	<u>109,613,320</u>
Less accumulated depreciation:				
Buildings and improvements	50,441,014	3,388,884	-	53,829,898
Machinery and equipment	<u>6,306,071</u>	<u>1,013,401</u>	<u>532,148</u>	<u>6,787,324</u>
Total accumulated Depreciation	<u>56,747,085</u>	<u>4,402,285</u>	<u>532,148</u>	<u>60,617,222</u>
Total Capital Assets, Net	<u>\$ 52,350,350</u>	<u>\$ (2,349,046)</u>	<u>\$ 38</u>	<u>\$ 50,001,266</u>

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Depreciation expense of \$4,402,285 for the year ended June 30, 2021 was allocated to specific functions as follows:

General	\$ 639,618
Instruction	3,428,163
Pupil transportation	<u>334,504</u>
	<u>\$ 4,402,285</u>

**B. Liabilities**

**I. Pension Plans**

General Information

The District participates in the New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement System (TRS). Collectively, TRS and ERS are referred to herein as the "Systems". These are cost-sharing multiple employer, public employee retirement systems. The Systems offer a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability.

Plan Descriptions

*Teachers' Retirement System*

The TRS is administered by the New York State Teachers' Retirement Board. The System provides retirement benefits as well as death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. The system is governed by a 10 member Board of Trustees. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in the New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The New York State TRS issues a publicly available financial report that contains financial statements and required supplementary information for the System. The report and additional information may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial report which can be found on the System's website at [www.nystrs.org](http://www.nystrs.org).

*Employees' Retirement System*

The New York State and Local Employees' Retirement System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (The Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and



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plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. The System issues a publicly available financial report that includes financial statements and required supplementary information. That report and additional information may be obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244-0001 or found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php).

**Contributions**

The Systems are noncontributory except for employees who joined after July 27, 1976 who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3% to 3.5% of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Pursuant to Article 11 of the Education Law, the New York State Teachers' Retirement Board establishes rates annually for TRS.

The District is required to contribute at an actuarially determined rate. The required contributions for the current year and two preceding years were:

	<u>ERS</u>	<u>TRS</u>
2020-21	\$ 1,155,769	\$ 2,180,504
2019-20	\$ 1,021,048	\$ 2,013,510
2018-19	\$ 1,083,938	\$ 2,143,253

The District contributions made to the Systems were equal to 100 percent of the contributions required for each year.

**Pension Liabilities**

At June 30, 2021, the District reported the following asset/(liability) for its proportionate share of the net pension asset/(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2021 for ERS and June 30, 2020 for TRS. The total net pension asset/(liability) used to calculate the net pension liability was determined by an actuarial valuation as of April 1, 2020 for ERS and June 30, 2019 for TRS. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS systems in reports provided to the District.

	<u>ERS</u>	<u>TRS</u>
Actuarial valuation date	April 1, 2020	June 30, 2019
Net pension asset/(liability)	\$(22,696)	\$(3,697,214)
District's portion of the Plan's total net pension asset/(liability)	.0227930%	.133799%

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*Pension Expense (Credit)*

For the year ended June 30, 2021, the District recognized its proportionate share of pension expense of \$527,020 for ERS and \$4,987,758 for TRS.

*Deferred Outflows and Inflows of Resources Related to Pensions*

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>		<u>Deferred Inflows of Resources</u>	
	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>
Differences between expected and actual experiences	\$ 277,178	\$ 3,239,499	\$ -	\$ 189,475
Changes of assumptions	4,173,044	4,676,115	78,705	1,666,791
Net difference between projected and actual earnings on pension plan investments	-	2,414,605	6,519,598	-
Changes in proportion and differences between contributions and proportionate share of contributions	277,978	233,052	19,064	285,802
Contributions subsequent to the measurement date	<u>434,671</u>	<u>2,180,504</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 5,162,871</u>	<u>\$ 12,743,775</u>	<u>\$ 6,617,367</u>	<u>\$ 2,142,068</u>

District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension (liability)/asset in the year ended March 31, 2022 for ERS and June 30, 2021 for TRS. Other amounts reported as deferred outflows of resources, and deferred inflows of resources related to pensions will be recognized within pension expense as follows:

	<u>ERS</u>	<u>TRS</u>
Year ended:		
2021	\$ -	\$ 1,428,018
2022	(304,519)	2,895,164
2023	(61,099)	2,383,356
2024	(298,884)	1,495,951
2025	(1,224,665)	72,414
Thereafter	-	146,300

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*Actuarial Assumptions*

The total pension (liability)/asset as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension (liability)/asset to the measurement date. The actuarial valuation used the following actuarial assumptions:

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2021	June 30, 2020
Actuarial valuation date	April 1, 2020	June 30, 2019
Interest Rate	5.9%	7.10%
Salary Scale	4.4%	1.9% - 4.72%
Decrement tables	April 1, 2015 - March 31, 2020 System's Experience	July 1, 2009 - June 30, 2014 System's Experience
Inflation rate	2.7%	2.20%
Projected Cost of Living Adjustments	1.4% annually	1.3% annually

For ERS, annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on MP-2020. For TRS, annuitant mortality rates are based on July 1, 2009 - June 30, 2014 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2019.

For ERS, the actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2019 valuation are based on the results of an actuarial experience study for the period July 1, 2009 - June 30, 2014.

The long term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of the measurement date are summarized below:

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<u>ERS</u>	<u>Target Allocation</u> <u>2021</u>	<u>Long-term expected</u> <u>Real rate of return*</u> <u>2021</u>
Asset Class:		
Domestic equity	32%	4.05%
International equity	15	6.30
Private equity	10	6.75
Real Estate	9	4.95
Opportunistic ARS portfolio	3	4.50
Opportunistic portfolio	4	3.63
Real assets	3	5.95
Fixed income	23	0.00
Cash	<u>1</u>	0.50
Total	<u>100%</u>	

\* Real rates of return are net of the long-term inflation assumption of 2.00% for 2021.

<u>TRS</u>	<u>Target Allocation</u> <u>2020</u>	<u>Long-term expected</u> <u>Real rate of return*</u> <u>2020</u>
Asset Class:		
Domestic equity	33%	7.1%
International equity	16	7.7
Global equity	4	7.4
Real estate equity	11	6.8
Private equity	8	10.4
Domestic fixed income	16	1.8
Global bonds	2	1.0
High-yield bonds	1	3.9
Private debt	1	5.2
Real estate debt	7	3.6
High-yield fixed income securities	<u>1</u>	0.7
Total	<u>100%</u>	

\* Real rates of return are net of the long-term inflation assumption of 2.2% for 2020.

*Discount Rate*

The discount rate used to calculate the total pension (liability)/asset was 5.9% for ERS and 7.10% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension (liability)/asset.

*Sensitivity of the Proportionate Share of the Net Pension (Liability)/Asset to the Discount Rate Assumption*

The following presents the District's proportionate share of the net pension (liability)/asset calculated using the discount rate of 5.9% for ERS and 7.10% for TRS, as well as what the

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District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.9% for ERS and 6.10% for TRS) or 1-percentage-point higher (6.9% for ERS and 8.10% for TRS) than the current rate:

<b>ERS</b>	<b>1% Decrease <u>(4.9%)</u></b>	<b>Current Assumption <u>(5.9%)</u></b>	<b>1% Increase <u>(6.9%)</u></b>
Employer's proportionate share of the net pension asset/(liability)	\$ (6,299,503)	\$ (22,696)	\$(5,765,989)
 <b>TRS</b>	 <b>1% Decrease <u>(6.10%)</u></b>	 <b>Current Assumption <u>(7.10%)</u></b>	 <b>1% Increase <u>(8.10%)</u></b>
Employer's proportionate share of the net pension asset/(liability)	\$(23,354,028)	\$(3,697,214)	\$12,799,834

*Changes of Assumptions*

Changes of assumptions about future economic or demographic factors or other inputs are amortized over a closed period equal to the average of the expected service lives of all employees that are provided with pension benefits.

*Collective Pension Expense*

Collective pension expense includes certain current period changes in the collective net pension liability, projected earnings on pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The collective pension expense for the year ended June 30, 2021 is \$632,082 for ERS and \$4,965,501 for TRS.

*Payables to the Pension Plan*

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2021 represent the projected employer contribution for the period of April 1, 2021 through June 30, 2021 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2021 amounted to \$434,672.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2021 are paid to the System in September, October and November 2021 through a state aid intercept. Accrued retirement contributions as of June 30, 2021 represent employee and employer contributions for the fiscal year ended June 30, 2021 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2021 amounted to \$2,265,184.

*Other Benefits*

District employees may choose to participate in the District's elective deferred compensation plans established under the Internal Revenue Code Section 403(b) and 457.

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**II. *Indebtedness***

Short-Term Debt

Bond Anticipation Notes

Notes issued in anticipation of proceeds from the subsequent sale of bonds are recorded as a current liability of the fund that will actually receive the proceeds from the issuance of the bonds. State law requires that bond anticipation notes issued for capital purposes be converted to long-term financing within five years after the original issue date. There was no short-term debt at June 30, 2021.

Long-Term Debt

Serial Bonds

The District borrows money in order to acquire or construct buildings and improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities are full faith and credit debt of the District. The provision to be made in future budgets for capital indebtedness represents the amount, exclusive of interest, authorized to be collected in future years from taxpayers and others for liquidation of the long-term liabilities.

Interest on long-term debt was comprised of:

Interest paid	\$ 722,742
Less interest accrued in the prior year	(68,326)
Plus interest accrued in the current year	59,623
Less amortization of bond premium	(342,621)
Plus amortization of deferred expense	<u>109,826</u>
Total Expense	<u>\$ 481,244</u>

Long-Term Obligations

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Further, unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

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Changes

The changes in indebtedness during the year ended June 30, 2021 are summarized as follows:

	<b>Balance <u>July 1</u></b>	<b><u>Additions</u></b>	<b><u>Deletions</u></b>	<b>Balance <u>June 30</u></b>
Serial Bonds	\$ 15,450,000	\$ -	\$ 2,455,000	\$ 12,995,000
Unamortized Premiums	1,535,287	-	342,621	1,192,666
Less: Unamortized Loss Refunding*	<u>(260,241)</u>	<u>-</u>	<u>(109,826)</u>	<u>(150,415)</u>
Total Bonds	16,725,046	-	2,687,795	14,037,251
Statutory Bonds	2,350,921	695,750	768,946	2,277,725
Compensated Absences	1,956,905	290,275	311,202	1,935,978
Workers Compensation	715,039	-	221,420	493,619
Other Postemployment Benefits (see Note 4)	<u>159,255,568</u>	<u>8,351,298</u>	<u>3,611,897</u>	<u>163,994,969</u>
Total	<u>\$ 181,003,479</u>	<u>\$ 9,337,323</u>	<u>\$ 7,601,260</u>	<u>\$ 182,739,542</u>

Additions and deletions to compensated absences is shown net since it is impractical to determine these amounts separately.

The above liabilities are liquidated by the general fund.

\*This item is recorded as a deferred outflow on the statement of net position.

In prior years, the District defeased certain general obligations and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. \$4,960,000 of bonds outstanding are considered defeased.

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Maturity

The following is a summary of maturity of indebtedness:

<u>Description of Issue</u>	<u>Original Issue Date</u>	<u>Final Maturity</u>	<u>Interest Rate</u>	<u>Outstanding June 30, 2021</u>
<u>Serial Bonds</u>				
\$19.5 million Construction - Refunding	2005	2023	3.75%-4.125%	\$ 1,865,000
\$13.1 million Excel I - Refunding	2010	2024	4.875%-5.00%	2,975,000
\$10.4 million Excel II	2017	2032	2.34%	8,155,000
Total Serial Bonds				<u>\$ 12,995,000</u>
Installment Obligation \$911,161	2016	2021	1.68%	\$ 182,233
Installment Obligation \$798,878	2017	2022	2.27%	319,553
Installment Obligation \$720,538	2019	2023	2.89%	432,322
Installment Obligation \$809,834	2020	2024	2.11%	647,867
Installment Obligation \$695,750	2021	2025	1.19%	695,750
Total Statutory Bonds				<u>\$ 2,277,725</u>

The following is a summary of maturing debt service requirements for general obligation bonds and notes:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Premium</u>	<u>Total</u>
2022	\$ 3,317,233	\$ 632,157	\$ 298,293	\$ 4,247,683
2023	3,240,003	521,307	252,197	4,013,507
2024	2,210,223	407,318	204,192	2,821,733
2025	1,066,116	309,979	159,967	1,536,062
2026	939,150	266,656	90,821	1,296,627
2027-2033	<u>4,500,000</u>	<u>688,750</u>	<u>187,196</u>	<u>5,375,946</u>
Total	<u>\$ 15,272,725</u>	<u>\$ 2,826,167</u>	<u>\$ 1,192,666</u>	<u>\$ 19,291,558</u>

**III. Constitutional Debt Limit**

The constitution of the State of New York limits the amount of indebtedness which may be issued by the District. Basically, the District may issue indebtedness to the extent that the aggregate outstanding debt issues which are subject to such limit does not exceed 10% of the full valuation of taxable real estate within the District. At June 30, 2021, the District has exhausted 9.53% of its constitutional debt limit.

The voters have authorized the following debt which was unissued at June 30, 2021; \$834,474 to finance the acquisition of vehicles and equipment.

**IV. Deferred Inflows of Resources**

Deferred inflows of resources on the balance sheet - governmental funds arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current periods and is contingent on future outcomes not expected to occur within the availability period.



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**3. COMMITMENTS AND CONTINGENCIES**

***A. Risk Financing and Related Insurance***

General Information

The Averill Park Central School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, injuries to employees; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

Workers' Compensation Insurance

The District is self-insured for workers' compensation benefits on a cost-reimbursement basis. The District has contracted with Benetech, Inc. as a third-party administrator of the District's workers' compensation insurance program. Under the program, the District is responsible for paying all claims. Some qualifying claim payments made by the District are reimbursed through excess cost insurance or through various funds administered by the New York State Workers' Compensation Board. The District purchases workers' compensation insurance coverage for paid workers' compensation claims in excess of \$600,000 per individual occurrence through the Statewide Excess Insurance Purchasing Cooperative.

The District establishes workers compensation claims liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled, referred to as Claim Reserve and of claims that have been incurred but not reported, referred to as IBNR. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as inflation, changes in doctrines of legal liability, and damage awards, the process used in computing claims cost projections does not necessarily result in an exact amount. Claims cost projections are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience.

The District budgets current funds to pay for ongoing claims expense. The District has also established a Workers' Compensation Reserve with a balance of \$715,039 as of June 30, 2021 to fund future claims and as cash flow protection in the event of a significant claim occurrence. Further, the District expects to be fully reimbursed through excess cost insurance on an individual claim with a current claim reserve of \$32,388 which is included in the balance of unpaid claims as of June 30, 2021.

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The following represents changes in those aggregate liabilities for the District during the past two years:

Workers' Compensation Insurance

	<u>2021</u>	<u>2020</u>
Unpaid claims and claim adjustment expenses at beginning of year	\$ 715,039	\$ 634,316
Incurred claims and claim adjustment expenses	10,334	57,180
Increase (decrease) in provision for incurred events of prior years (Claim Reserve)	<u>(75,996)</u>	<u>153,425</u>
Total incurred claims and claim adjustment expenses	649,377	844,921
Payments made for claims during the current year	<u>(155,758)</u>	<u>(129,882)</u>
Total unpaid claims and claim adjustment expenses at end of year	<u>\$ 493,619</u>	<u>\$ 715,039</u>

Health Insurance Plan

The District entered on July 1, 2017 as a member of the Capital Area Schools Health Insurance Consortium (the "Consortium"), which is a trust formed under New York State Law on May 1, 1994. The Consortium is considered a public entity risk pool which is defined as a cooperative group of governmental entities joining together to finance an exposure, liability or risk, and is tax-exempt under Section 501(c)(9) of the Internal Revenue Code. The Consortium is governed by a trust agreement and a board of trustees who execute the provisions of the Trust, as set forth in the agreement. The Consortium has contracted with Amsure Associates for third party administration.

The Consortium was formed to allow its member school districts to obtain health insurance and prescription drug benefits at lower cost through a pooled purchasing arrangement. The Consortium procures group insurance contracts with insurance carriers for medical, prescription drug and dental benefits, in which the Consortium is not liable for any medical, prescription drug or dental claims. However, the Consortium also maintains a self-insured prescription drug plan for which the individual Consortium members are liable for any claims in excess of the balances maintained by the Consortium. As of June 30, 2021, the District's prescription drug plan account balance maintained by the Consortium is approximately \$2.1 million. The Consortium also maintains an account balance for the District of \$191,686 to fund supplemental premium payments that may be required under the retrospective funding arrangement in place for one of the insurance contracts.

The District has chosen to establish a self-funded prescription drug benefit program for all eligible employees. The pharmacy benefit manager, Blue Shield of Northeastern New York, is responsible for the approval, processing and payment of claims, after which they bill the District for reimbursement. The District is also responsible for a monthly administrative fee. The benefit program reports on a fiscal year ending June 30. The program is accounted for in the General Fund of the District. At year-end, the District has a liability of \$0. With electronic claims

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submissions, all incurred claims are reported within two weeks, and have been included within the fiscal year's claims, effectively representing reported and unreported claims which were incurred on or before year-end, but which were not paid by the District as of that date. Claims activity is summarized below for the past fiscal year and when available in future years, comparative data will also be reported:

	<b>2020-21</b>
Claims and Administration Fees	\$ 3,947,295
Claim Payments	(3,947,295)
Estimated Incurred but not reported as of June 30	-
Balance at End of Year	\$ -

**B. Other Items**

The District has received grants, which are subject to audit by agencies of the State and Federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the District's administration believes disallowances, if any, will be immaterial.

**4. POSTEMPLOYMENT BENEFITS**

*Plan Description*

The District administers a defined benefit OPEB plan and provides OPEB for all permanent full-time general employees of the District. The plan is a single-employer defined benefit plan (the Plan). The Plan provides Article 11 of the State Compiled Statutes which grants the authority to establish and amend the benefit terms and financing requirements to the District's Board, subject to applicable collective bargaining and employment agreements, and Board of Education policy. The Plan does not issue a separate financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan. No assets are accumulated in trust that meet the criteria in paragraph 4 of Statement No. 75.

*Funding Policy*

The obligations of the Plan members and employers are established by action of the District pursuant to applicable collective bargaining and other employment agreements. Employees contribute varying percentages of the premiums, depending on when they retired and their applicable agreement. Employees are required to reach age 55 and have 5 to 16 years of service to qualify for other postemployment benefits. The District currently funds the plan to satisfy current obligations on a pay-as-you-go basis. During the year ended June 30, 2021, \$3,611,897 was paid on behalf of 401 retirees.

*Benefits Provided*

The District provides for continuation of medical and/or Medicare Part B benefits for certain retirees and their spouses. The benefit terms are dependent on which contract each employee falls under. Retirees and their spouses receive benefits for the lifetime of the retired employee. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms* - At June 30, 2021, the following employees were covered by the benefit terms:

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Inactive plan members or beneficiaries currently receiving benefit payments	407
Inactive plan members entitled to but not yet receiving benefit payments	-
Active plan members	<u>361</u>
Total Plan Members	<u>768</u>

*Net OPEB Liability*

The District's total OPEB liability of was measured as of June 30, 2021; the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated July 1, 2020.

*Actuarial Assumptions and Other Inputs*

The total OPEB liability at the actuarial valuation date was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.60% (Based on CPI-2017 OASDI Trustee Report)
Salary increases	2.60% (including inflation)
Discount Rate	2.16% (Bond Buyer General Obligation 20-year Municipal Index)
Healthcare cost trend rates	
Pre-Medicare	5.30% scaling down to 4.10% over 55 years.
Medicare	N/A

Mortality rates were based on RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to the valuation date with Scale MP-2019.

Retirement participation rate assumed that 100% of future retirees eligible for coverage will elect the benefit and 20% of future spouses of retirees eligible for coverage will elect the benefit. Marriage assumption, it was assumed that 80% of future retirees will be married, with male spouses assumed to be 3 years older than female spouses. For current retirees, actual census information was used. Additionally, a tiered approach based on age and years of service was used to determine retirement rate assumption.

Termination rates are based on tables used by the New York State Teachers' Retirement System and the New York State and Local Retirement System. Rates are tiered based on the percentage of employees who will terminate employment at any given age each year, for reasons other than death or retirement.

The discount rate was based on the Bond Buyer GO 20-year Municipal Bond Index.

*Changes in the Net OPEB Liability*

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NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

Changes in the District's net OPEB liability were as follows:

	<b>Total OPEB Liability [a]</b>	<b>Plan Fiduciary Net Position [b]</b>	<b>Net OPEB Liability [a] - [b]</b>
<b>Balances at June 30, 2020</b>	\$159,255,568	\$ -	\$159,255,568
Changes for the year:			
Service cost	4,444,474	-	4,444,474
Interest	3,578,078	-	3,578,078
Effect of plan changes	(637,982)	-	(637,982)
Effect of demographic gains or losses	(19,343,899)	-	(19,343,899)
Net investment income	-	-	-
Changes of assumptions or other inputs (change in discount rate)	20,310,627	-	20,310,627
Benefit payments	(3,611,897)	-	(3,611,897)
Administrative expense	-	-	-
Net changes	4,739,401	-	4,739,401
<b>Balances, June 30, 2021</b>	<u>\$163,994,969</u>	<u>\$ -</u>	<u>\$163,994,969</u>

Changes of benefit terms reflect changes in assumptions and other inputs including a change in the discount rate from 2.21% in 2020 to 2.16% in 2021.

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate*

The following presents the District's total OPEB liability, as well as what the District's total OPEB liability would be if it were calculated using discount rate that is 1 percentage point lower (1.16%) or 1 percentage point higher (3.16%) than the current discount rate:

	<b>1% Decrease (1.16%)</b>	<b>Discount Rate (2.16%)</b>	<b>1% Increase (3.16%)</b>
Total OPEB Liability	\$197,161,184	\$163,994,969	\$138,071,571

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates*

The following presents the District's total OPEB liability, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (4.30% decreasing to 3.10%) or 1 percentage point higher (6.30% decreasing to 5.10%) than the current healthcare cost trend rate:

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

	1% Decrease (4.30%) Decreasing to <u>3.10%</u> )	Healthcare Cost Trend Rate (5.30% Decreasing to 4.10%)	1% Increase (6.30% Decreasing to 5.10%)
Total OPEB Liability	\$134,320,426	\$163,994,969	\$203,212,515

*OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB*

For the year ended June 30, 2021, the District recognized OPEB expense of \$9,080,366. At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 670,828	\$ (16,008,744)
Amounts recognized in OPEB expense	-	-
Changes of assumptions	31,817,896	(8,767,667)
Contributions subsequent to the measurement date	-	-
Total	<u>\$ 32,488,724</u>	<u>\$ (24,776,411)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ending June 30,</b>	
2022	\$ 1,695,796
2023	1,695,796
2024	1,695,796
2025	2,488,087
2026	136,838
Thereafter	-

**5. DEFICIT FUND BALANCE**

The Capital Projects fund had a fund deficit of \$139,777. This deficit will be removed when the District transfers funds from local sources.

**6. TAX ABATEMENTS**

The County of Rensselaer enters into various property tax and sales tax (if applicable) abatement programs for the purpose of economic development. No tax abatements were entered into during June 30, 2021 that impact the District.

**7. LEASE OBLIGATIONS**

The District leases certain equipment (computers and related equipment, printer and copiers) under the terms of non-cancelable leases.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

Minimum annual rentals for each of the remaining years of the lease are the following for the fiscal years ended June 30:

2022	\$	199,034
2023		193,956
2024		162,345
2025		76,184
2026		8,818

**8. CONTINGENCY**

On March 11, 2020, the World Health Organization declared the outbreak of COVID-19, a respiratory disease, to be a pandemic. It is uncertain as to the full magnitude that the pandemic will have on the District's financial condition, liquidity, and future operations. The District's operations are heavily dependent on real property taxes and state aid. Additionally, access to grants, funding and contracts from federal, state, and local governments may decrease or may not be available depending on appropriations. The outbreak will likely have a continued material adverse impact on the economy and cost of education. The full impact of the COVID-19 outbreak continues to evolve as of the date these financial statements were available to be issued

**9. CUMULATIVE CHANGE IN ACCOUNTING PRINCIPLE**

As of July 1, 2020, the District implemented GASB Statement No. 84, *Fiduciary Activities*. The objective of GASB 84 is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. GASB 84 establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

The District maintains fiduciary control over the Scholarship Fund and the District has administrative responsibility over these funds through the creation of the various scholarships via Board action and through the participation in the scholarship recipient selection process. The District has determined in adopting GASB 84 that the Scholarship Fund will be included as a Special Revenue Fund in the District's financial statements. The implementation of GASB 84 resulted in items previously reported as fiduciary in nature being reclassified. The District's fund balances and government-wide net position were restated as a result of the implementation of GASB 84 as follows:

Fiduciary fund-Private Purpose Trust Fund:		
Net position at beginning of year, as previously stated	\$	108,610
GASB Statement No. 84 implementation		<u>(108,610)</u>
Net Position at Beginning of Year, as Restated		<u>\$ -</u>
Special Revenue Fund:		
Fund equity at beginning of year, as previously stated	\$	-
GASB Statement No. 84 implementation		<u>108,610</u>
Fund Equity at Beginning of Year, as Restated		<u>\$ 108,610</u>

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2021**

Net position beginning of year, as previously stated	\$ (103,022,151)
GASB Statement 84 implementation	<u>108,610</u>
Net Position beginning of year, as restated	\$ <u><u>(102,913,541)</u></u>

**10. SUBSEQUENT EVENTS**

The District has evaluated subsequent events through September 28, 2021, which is the date these financial statements were issued. All subsequent events requiring recognition or disclosure as of June 30, 2021 have been incorporated into these financial statements.



**AVERILL PARK CENTRAL SCHOOL DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	<u>Adopted Budget</u>	<u>Prior Year Encumbrances</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Final Budget</u>
<b>Revenues</b>						
<b>Local Sources</b>						
Real property taxes	\$ 32,481,774	\$ -	\$ 32,481,774	\$ 32,481,774	\$ 32,470,656	\$ (11,118)
Other tax items	50,000	-	50,000	50,000	38,649	(11,351)
Charges for services	864,821	-	864,821	882,111	1,127,001	244,890
Use of money and property	324,400	-	324,400	324,400	312,992	(11,408)
Sale of property and compensation for loss	1,000	-	1,000	1,000	4,214	3,214
Miscellaneous	325,000	-	325,000	355,393	670,149	314,756
<b>Total Local Sources</b>	<b>34,046,995</b>	<b>-</b>	<b>34,046,995</b>	<b>34,094,678</b>	<b>34,623,661</b>	<b>528,983</b>
State sources	25,107,333	-	25,107,333	25,107,333	25,206,419	99,086
Federal sources	90,000	-	90,000	254,604	334,000	79,396
<b>Other Sources</b>						
Transfers from other funds	100,000	-	100,000	100,000	34,970	(65,030)
<b>Total Revenue and Other Sources</b>	<b>59,344,328</b>	<b>-</b>	<b>59,344,328</b>	<b>59,556,615</b>	<b><u>\$ 60,199,050</u></b>	<b><u>\$ 642,435</u></b>
<b>Appropriated Fund Equity</b>						
Prior Year's Encumbrances	-	435,464	435,464	435,464		
Appropriated reserves	869,284	-	869,284	1,180,486		
Appropriated fund balance	780,000	-	780,000	780,000		
<b>Total Revenues and Other Financing Sources</b>	<b><u>\$ 60,993,612</u></b>	<b><u>\$ 435,464</u></b>	<b><u>\$ 61,429,076</u></b>	<b><u>\$ 61,952,565</u></b>		

**AVERILL PARK CENTRAL SCHOOL DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL - GENERAL FUND**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	Adopted Budget	Prior Year Encumbrances	Original Budget	Final Budget	Actual	Year-End Encumbrances	Final Budget Variance With Actual and Encumbrances
<b>Expenditures</b>							
<b>General Support</b>							
Board of education	\$ 30,615	\$ -	\$ 30,615	\$ 47,250	\$ 41,923	\$ -	\$ 5,327
Central administration	407,502	-	407,502	412,322	405,880	-	6,442
Finance	618,665	1,069	619,734	598,936	553,503	-	45,433
Staff	380,187	2,650	382,837	428,862	422,626	-	6,236
Central services	3,111,831	266,647	3,378,478	3,719,901	3,319,031	166,536	234,334
Special items	1,003,047	-	1,003,047	1,008,693	1,004,771	-	3,922
<b>Total General Support</b>	<b>5,551,847</b>	<b>270,366</b>	<b>5,822,213</b>	<b>6,215,964</b>	<b>5,747,734</b>	<b>166,536</b>	<b>301,694</b>
<b>Instruction</b>							
Instruction, administration and improvement	1,685,182	-	1,685,182	1,682,106	1,575,227	-	106,879
Teaching - regular school	17,219,182	62,056	17,281,238	17,688,150	16,921,131	52,390	714,629
Programs for children with handicapping conditions	7,224,385	19,424	7,243,809	7,222,832	7,054,677	-	168,155
Occupational education	670,042	-	670,042	683,808	683,808	-	-
Teaching - special school	54,756	-	54,756	52,033	25,910	-	26,123
Instructional media	1,685,855	29,027	1,714,882	1,818,721	1,768,238	19,251	31,232
Pupil services	2,894,380	31,167	2,925,547	3,041,637	2,821,364	65,223	155,050
<b>Total Instruction</b>	<b>31,433,782</b>	<b>141,674</b>	<b>31,575,456</b>	<b>32,189,287</b>	<b>30,850,355</b>	<b>136,864</b>	<b>1,202,068</b>
<b>Other</b>							
Pupil transportation	3,267,601	23,424	3,291,025	3,287,962	3,018,168	9,934	259,860
Community services	-	-	-	-	-	-	-
Employee benefits	16,687,612	-	16,687,612	16,106,582	15,802,107	-	304,475
Debt Service - Principal	3,229,946	-	3,229,946	3,229,946	3,223,946	-	6,000
Debt Service - Interest	722,824	-	722,824	722,824	722,742	-	82
<b>Total Other</b>	<b>23,907,983</b>	<b>23,424</b>	<b>23,931,407</b>	<b>23,347,314</b>	<b>22,766,963</b>	<b>9,934</b>	<b>570,417</b>
<b>Total Expenditures</b>	<b>60,893,612</b>	<b>435,464</b>	<b>61,329,076</b>	<b>61,752,565</b>	<b>59,365,052</b>	<b>313,334</b>	<b>2,074,179</b>
<b>Other Financing Uses</b>							
Transfers to other funds	100,000	-	100,000	200,000	189,842	-	10,158
<b>Total Expenditures and Other Uses</b>	<b>\$ 60,993,612</b>	<b>\$ 435,464</b>	<b>\$ 61,429,076</b>	<b>\$ 61,952,565</b>	<b>\$ 59,554,894</b>	<b>\$ 313,334</b>	<b>\$ 2,084,337</b>
Net Change in fund balance					\$ 644,156		
Fund balance - beginning					9,225,057		
Fund balance - ending					<u>9,869,213</u>		

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY  
FOR THE YEAR ENDED JUNE 30, 2021**

	Fiscal Year Ending			
	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total OPEB Liability</b>				
Measurement Date	6/30/2021	6/30/2020	6/30/2019	6/30/2018
Service Cost at End of Year	\$ 4,444,474	\$ 4,142,922	\$ 5,556,022	\$ 5,060,746
Interest on Total OPEB Liability	3,578,078	4,674,099	4,336,555	4,130,949
Effect of Plan Changes	(637,982)	-	(973,511)	-
Effect of Demographic Gains or Losses	(19,343,899)	-	979,944	282,839
Effect of Assumption Changes or Inputs	20,310,627	22,706,077	(16,282,811)	-
Benefit Payments	<u>(3,611,897)</u>	<u>(3,312,091)</u>	<u>(3,111,804)</u>	<u>(3,120,741)</u>
Net Change in Total OPEB Liability	4,739,401	28,211,007	(9,495,605)	6,353,793
Total OPEB Liability - Beginning	<u>159,255,568</u>	<u>131,044,561</u>	<u>140,540,206</u>	<u>134,186,413</u>
Total OPEB Liability - Ending	<u>\$ 163,994,969</u>	<u>\$ 159,255,568</u>	<u>\$ 131,044,601</u>	<u>\$ 140,540,206</u>
Covered-Employee Payroll	\$ 24,250,233	\$ 23,537,030	\$ 23,537,030	\$ 28,306,308
Total OPEB Liability as a percentage of covered-employee payroll	676.26%	676.62%	556.76%	496.50%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled this presentation will only include information for those years for which information is available. Additionally the amounts presented for each fiscal year were determined as of the measurement date as disclosed in the footnotes.

**AVERILL PARK CENTRAL SCHOOL DISTRICT**  
**SCHEDULES OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**LAST 10 FISCAL YEARS**  
**FOR THE YEAR ENDED JUNE 30, 2021**

	ERS Pension Plan Last 10 Fiscal Years						
	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (asset)	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%
Proportionate share of the net pension liability (asset)	\$ 22,696	\$ 5,943,213	\$ 1,606,649	\$ 726,454	\$ 2,203,992	\$ 3,834,738	\$ 804,227
Covered-employee payroll	\$ 8,197,673	\$ 8,164,824	\$ 8,056,166	\$ 6,663,551	\$ 7,411,942	\$ 7,533,893	\$ 6,861,721
Proportionate share of the net pension liability (asset) as a percentage of covered-employee payroll	0.28%	73%	20%	11%	30%	51%	12%
Plan fiduciary net position as a percentage of the total pension liability	99.95%	98.24%	98.24%	98.24%	94.7%	90.7%	97.9%

	TRS Pension Plan Last 10 Fiscal Years						
	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (asset)	0.13%	0.13%	0.13%	0.14%	0.13%	0.13%	0.13%
Proportionate share of the net pension liability (asset)	\$ 3,697,214	\$ (3,399,661)	\$ (2,420,005)	\$ (1,030,584)	\$ 1,426,129	\$ (13,641,206)	\$ (14,413,357)
Covered-employee payroll	\$ 23,686,411	\$ 23,370,732	\$ 22,585,183	\$ 21,799,460	\$ 21,948,466	\$ 20,546,918	\$ 19,511,261
Proportionate share of the net pension liability (asset) as a percentage of covered-employee payroll	16%	-15%	-11%	-5%	6%	-66%	-74%
Plan fiduciary net position as a percentage of the total pension liability	97.80%	102.20%	101.53%	100.66%	99.01%	110.46%	111.48%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled this presentation will only include information for those years for which information is available. Additionally the amounts presented for each fiscal year were determined as of each plans measurement date as disclosed in the footnotes.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
SCHEDULES OF DISTRICT CONTRIBUTIONS  
LAST 10 FISCAL YEARS  
FOR THE YEAR ENDED JUNE 30, 2021**

ERS Pension Plan  
Last 10 Fiscal Years

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution	\$ 1,061,754	\$ 1,023,697	\$ 979,728	\$ 961,701	\$ 1,044,669	\$ 1,189,507	\$ 1,308,693
Contributions in relation to the contractually required contribution	<u>(1,061,754)</u>	<u>(1,023,697)</u>	<u>(979,728)</u>	<u>(961,701)</u>	<u>(1,044,669)</u>	<u>(1,189,507)</u>	<u>(1,308,693)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 8,197,673	\$ 8,164,824	\$ 8,056,166	\$ 6,663,551	\$ 7,411,942	\$ 7,533,893	\$ 6,861,721
Contributions as a percentage of covered-employee payroll	12.95%	12.54%	12.16%	14.43%	14.09%	15.79%	19.07%

TRS Pension Plan  
Last 10 Fiscal Years

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contribution	\$ 2,012,092	\$ 2,319,629	\$ 2,136,347	\$ 2,518,138	\$ 2,724,521	\$ 3,458,291	\$ 3,105,875
Contributions in relation to the contractually required contribution	<u>(2,012,092)</u>	<u>(2,319,629)</u>	<u>(2,136,347)</u>	<u>(2,518,138)</u>	<u>(2,724,521)</u>	<u>(3,458,291)</u>	<u>(3,105,875)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 23,686,411	\$ 23,370,732	\$ 22,585,183	\$ 21,799,460	\$ 21,948,466	\$ 20,546,918	\$ 19,511,261
Contributions as a percentage of covered-employee payroll	8.49%	9.93%	9.46%	11.55%	12.41%	16.83%	15.92%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled this presentation will only include information for those years for which information is available. Additionally the amounts presented for each fiscal year were determined as of each plans measurement date as disclosed in the footnotes.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
SCHEDULE OF CHANGES FROM ADOPTED BUDGET TO FINAL  
BUDGET AND SCHEDULE OF THE SECTION 1318 OF REAL PROPERTY TAX  
LAW LIMIT CALCULATION  
FOR THE YEAR ENDED JUNE 30, 2021**

**CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET**

Adopted Budget	\$	60,993,612
Add: Prior year's encumbrances		435,464
Original Budget		61,429,076
Additions:		
Budget Amendments		523,489
Final Budget	\$	61,952,565

**SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION**

2021-2022 [subsequent year's] voter-approved expenditure budget	\$	61,456,847
Maximum allowed (4% of 2021-22 [subsequent year's] budget)		2,458,274

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law\*:

Unrestricted Fund Balance:		
Committed Fund Balance	\$	-
Assigned Fund Balance		1,093,334
Unassigned Fund Balance		1,813,213
Total Unrestricted Fund Balance	\$	2,906,547

Less:		
Appropriated Fund Balance		780,000
Retirement Contribution Reserve		-
Encumbrances included in Committed and Assigned Fund Balance		313,334
Total Adjustments	\$	1,093,334

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law	\$	1,813,213
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Actual percentage	2.95%
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\* Per office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions," Updated April 2011 (Originally Issued November 2010), the portion of [General Fund] fund balance subject to Section 1318 of the Real Property Tax law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

AVERILL PARK CENTRAL SCHOOL DISTRICT  
 SCHEDULE OF PROJECT EXPENDITURES -  
 CAPITAL PROJECTS FUND  
 FOR THE YEAR ENDED JUNE 30, 2021

Project Title	SED Project Number	Original Appropriation	Revised Appropriation	Expenditures			Unexpended Balance	Methods of Financing				Fund Equity (Deficiency) June 30, 2021
				Prior Years	Current Year	Total		State Sources	Local Sources	Financed Sources	Total	
<b>Capital Exclusion &amp; Emergency Projects</b>												
Algonquin Middle School - Emergency Project	0009-012	\$ -	\$ -	\$ -	\$ 6,024	\$ 6,024	\$ 6,024	\$ -	\$ -	\$ -	\$ -	\$ (6,024)
Averill Park High School - Weightroom Project	0001-013	-	100,000	-	100,000	100,000	-	-	100,000	-	100,000	-
<b>Capital Project Pre-referendum Planning</b>												
		-	-	124,007	10,000	134,007	-	-	-	-	-	(134,007)
<b>School Bus &amp; Equipment Purchases</b>												
		3,681,861	3,681,861	4,455,790	695,087	5,150,877	36,568	-	(36,314)	5,187,445	5,151,131	254
<b>Smart Schools Bond Act Projects</b>												
Wireless Access & Distance Learning		1,085,055	1,085,055	1,105,213	-	1,105,213	-	1,105,213	-	-	1,105,213	-
Security Enhancements		-	-	35,316	739,759	775,075	-	775,075	-	-	775,075	-
<b>Totals</b>		<u>\$ 4,766,916</u>	<u>\$ 4,866,916</u>	<u>\$ 5,720,326</u>	<u>\$ 1,550,870</u>	<u>\$ 7,271,196</u>	<u>\$ 42,592</u>	<u>\$ 1,880,288</u>	<u>\$ 63,686</u>	<u>\$ 5,187,445</u>	<u>\$ 7,131,419</u>	<u>\$ (139,777)</u>

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NET INVESTMENT IN CAPITAL ASSETS  
JUNE 30, 2021**

<b>Capital Assets, Net</b>	\$	50,001,266
<b>Add:</b>		
Deferred bond costs	\$ <u>150,415</u>	150,415
<b>Deduct:</b>		
Bond anticipation note	\$ -	
Short-term portion of bonds payable	3,317,233	
Long-term portion of bonds payable	11,955,492	
Premium on bonds	<u>1,192,666</u>	<u>16,465,391</u>
<b>Net Investment in Capital Assets</b>	\$	<u><u>33,686,290</u></u>



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL  
CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON  
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the President and Members  
of the Board of Education of the  
Averill Park Central School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Averill Park Central School District (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 28, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Marvin and Company, P.C.*

Latham, NY

September 28, 2021

## **INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the President and Members of the Board of Education of the  
Averill Park Central School District

### **Report on Compliance for Each Major Federal Program**

We have audited the Averill Park Central School District's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2021. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Averill Park Central School District's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, the Averill Park Central School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

## **Report on Internal Control Over Compliance**

Management of the Averill Park Central School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Marvin and Company, P.C.*

Latham, NY

September 28, 2021

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2021**

<u>Federal Grantor/Pass-Through Grantor/Cluster Title/Program Title</u>	<u>Assistance Listings/ Federal CFDA Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Passed Through To Subrecipient</u>	<u>Total Federal Expenditures</u>
<b><u>U.S. Department of Education</u></b>				
Passed Through New York State Education Department:				
Special Education Cluster				
Special Education - Grants to States	84.027	0032-21-0756		\$ 650,460
Special Education - Preschool Grants	84.173	0033-21-0756		<u>40,533</u>
Total Special Education Cluster				<u>690,993</u>
Title I Grants to Local Educational Agencies	84.010	0021-21-2575		180,751
Title IV Grants to Local Educational Agencies	84.424	0204-20-2575		8,181
Title IV Grants to Local Educational Agencies	84.424	0204-21-2575		<u>4,380</u>
Total Title IV				<u>12,561</u>
Improving Teacher Quality State Grants	84.367	0147-20-2575		6,962
Improving Teacher Quality State Grants	84.367	0147-21-2575		<u>53,010</u>
Total Improving Teacher Quality State Grants				<u>59,972</u>
Education Stabilization Funds				
COVID-19 CARES Act - Governor's Emergency Education Relief	84.425C	5895-21-2575		23,848
COVID-19 CARES Act - Elementary and Secondary School Emergency Relief I	84.425D	5890-21-2575		<u>140,722</u>
Total Education Stabilization Funds				<u>164,570</u>
Total U.S. Department of Education				<u>1,108,847</u>
<b><u>U.S. Department of Agriculture</u></b>				
Passed Through New York State Education Department:				
Child Nutrition Cluster				
COVID-19 Summer Food Service Program	10.559	Not Applicable		680,395
Food Distribution	10.555	Not Applicable		<u>60,034</u>
Total Child Nutrition Cluster				<u>740,429</u>
Total U.S. Department of Agriculture				<u>740,429</u>
Total Expenditures of Federal Awards				<u>\$ 1,849,276</u>

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
JUNE 30, 2021**

**1. BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) presents the activity of federal award programs administered by the Averill Park Central School District (District), which is described in Note 1 to the District's accompanying financial statements, using the modified accrual basis of accounting. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the District financial statements. Federal awards that are included in the Schedule may be received directly from federal agencies, as well as federal awards that are passed through from other government agencies.

The information presented in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). This Schedule only presents a selected portion of the operations of the District.

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. The amounts reported as Federal expenditures were obtained from the federal financial reports for the applicable program and periods. The amounts reported in these reports are prepared from records maintained for each program, which are reconciled with the District's financial reporting system.

The Federal expenditures are recognized under the Uniform Guidance.

**3. SCOPE OF AUDIT**

The Averill Park Central School District is an independent municipal corporation. All Federal grant operations of the District are included in the scope of the single audit.

**4. NON-CASH ASSISTANCE**

Nonmonetary assistance is reported in the Schedule at the fair market value of the commodities received and disbursed. For the year ended June 30, 2021, the District received food commodities totaling \$60,034.

**5. INDIRECT COST RATE**

The Averill Park Central School District did not elect to use the 10% de minimus cost rate.

Indirect costs may be included in the reported expenditures, to the extent that they are included in the Federal financial reports used as the source for the data presented. The District's policy is not to charge Federal award programs with indirect costs.

**AVERILL PARK CENTRAL SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2021**

**Section I - Summary of Auditor's Results**

**Financial Statements**

Type of auditor's report issued unmodified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_yes      X  no
- Significant deficiency(ies) identified? \_\_\_\_\_yes      X  none reported

Noncompliance material to financial statements noted? \_\_\_\_\_yes      X  no

**Federal Awards**

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_yes      X  no
- Significant deficiency(ies) identified? \_\_\_\_\_yes      X  none reported

Type of auditor's report issued on compliance for major programs unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? \_\_\_\_\_yes      X  no

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
84.027 and 84.173	Special Education Cluster

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?   X  yes    \_\_\_\_\_no

**Section II: Financial Statement Findings**

*Findings related to the financial statements which are required to be reported in accordance with Government Auditing Standards:*

None

**Section III: Federal Award Findings and Questioned Costs**

*Findings and questioned costs related to Federal awards which are required to be reported in accordance with the Uniform Guidance 2 CFR section 200.516(a):*

None

**Summary Schedule of prior auditing findings**

None